

## Message Text

PAGE 01 STATE 118642

66

ORIGIN SS-25

INFO OCT-01 ISO-00 /026 R

DRAFTED BY EUR/SOV:WJDYESS:VT

APPROVED BY S:HAKISSINGER

EUR - A. HARTMAN

C - H. SONNENFELDT

S/S - MR. MOFFAT

----- 002808

R 211812Z MAY 75

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

INFO AMCONSUL LENINGRAD

C O N F I D E N T I A L STATE 118642

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CGEN, CVIS, UR, US

SUBJECT: VISAS FOR SOVIETS IN SAN FRANCISCO

FOR THE AMBASSADOR

REF: A) MOSCOW 5530; B) STATE 97626

1. YOU ARE AUTHORIZED TO REPLY TO KORNIYENKO'S DEMARCHE ON VISAS FOR SOVIET PERSONNEL IN SAN FRANCISCO ALONG FOLLOWING LINES.

2. THE GUIDING PRINCIPLES SET FORTH BY THE DEPARTMENT IN ITS AIDE-MEMOIRE OF JANUARY 10, 1972 REGARDING ITS ATTITUDE TOWARD THE STAFFING OF OUR RESPECTIVE CONSULATES GENERAL IN LENINGRAD AND SAN FRANCISCO REMAINS THE POLICY OF THE US GOVERNMENT. YOU CAN SAY THAT WE HAVE NEVER ASSERTED THAT THIS POLICY REPRESENTED A BILATERAL AGREEMENT, BUT WE INFORMED THE SOVIET GOVERNMENT IN JANUARY 1972, AND AGAIN ON CONFIDENTIAL

PAGE 02 STATE 118642

RECENT OCCASIONS WHEN THE SUBJECT WAS RAISED, OF OUR POLICY IN THIS AREA TO AVOID MISUNDERSTANDINGS.

3. THE PURPOSE OF THIS POLICY IS TO MAINTAIN A REASONABLE

BALANCE BETWEEN THE OFFICIAL SOVIET PRESENCE IN THE US AND  
THE AMERICAN PRESENCE IN THE USSR. OFFICIAL REPRESENTATIVES

ARE ASSIGNED TO OUR RESPECTIVE COUNTRIES TO CARRY OUT  
OFFICIAL BUSINESS, AND ON THE FACE OF IT WE DO NOT PERCEIVE  
THAT SOVIET OFFICIAL NEEDS ARE MATERIALLY GREATER THAN  
OURS. WE HAVE BEEN VERY FORTHCOMING IN OUR ATTITUDE  
TOWARD SOVIET PERSONNEL REQUIREMENTS. WE HAVE ALLOWED A  
50 PERCENT INCREMENT FOR QUOTE SERVICE UNQUOTE PERSONNEL  
IN SAN FRANCISCO, AND THE TOTAL NUMBER OF SOVIET REPRE-  
SENTATIVES IN THE UNITED STATES, NOT INCLUDING THE 513  
ATTACHED TO THE UN, IS APPROXIMATELY DOUBLE OURS IN THE  
SOVIET UNION. THIS IMBALANCE HAS ALREADY BEEN THE OBJECT  
OF CONGRESSIONAL AND PUBLIC INQUIRY AND A FURTHER  
IMBALANCE, PARTICULARLY IN A CONTEXT OF APPARENT US IN-  
DIFFERENCE TO THE IMBALANCE, WOULD MAKE OUR HANDLING OF  
THIS ISSUE ESPECIALLY DIFFICULT. A PUBLIC DISPUTE OVER  
THE IMBALANCE WOULD BE IN NEITHER OF OUR INTERESTS.

4. IF THREATS OF RETALIATION ARE RAISED AGAINST OUR  
ABILITY TO HIRE LOCALS IN LENINGRAD: THE 50 PERCENT  
INCREMENT ALLOWED IN SAN FRANCISCO IS PREDICATED, AS WE  
STATED IN THE 1972 AIDE-MEMOIRE, ON SOVIET AUTHORITIES  
ASSISTING OUR CONSULATE IN HIRING LOCAL PERSONNEL. SHOULD  
THAT ASSISTANCE NOT CONTINUE THE US GOVERNMENT WOULD BE  
FORCED TO RE-EXAMINE THE 50 PERCENT INCREMENT ALLOWANCE.

5. WE WOULD HOPE VERY MUCH THAT THE SOVIET SIDE WOULD  
NOT CHOOSE TO GO DOWN THE ROAD OF ATTEMPTED RETALIATION.  
IN SAYING THIS WE WOULD ADD THAT IT WOULD APPEAR MANI-  
FESTLY CLEAR THAT THE SOVIET SIDE, WITH ITS FAR LARGER  
OFFICIAL PRESENCE IN THE US THAN WE HAVE IN THE USSR,  
WOULD NOT APPEAR TO BE THE PROSPECTIVE QUOTE WINNER  
UNQUOTE OF SUCH A CONTEST. INDEED, WE FEEL WE WOULD  
BOTH BE LOSERS.

6. IF POSSIBLE CEILINGS ON NEW YORK AND CONGEN III ARE  
CONFIDENTIAL

PAGE 03 STATE 118642

RAISED: WE WILL EXAMINE CAREFULLY AND REASONABLY SOVIET  
REQUIREMENTS AT FUTURE CONSULATES IN THE US. THESE  
REQUIREMENTS WILL DOUBTLESS VARY WITH THE CONSULATE. IT  
SEEMS PREMATURE TO DISCUSS THIS QUESTION IN DETAIL. INGERSOLL

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 26 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DEMARCHE, DIPLOMATIC PERSONNEL, DIPLOMATIC PROTESTS, DIPLOMATIC VISAS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 21 MAY 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE118642  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** EUR/SOV:WJDYESS:VT  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** D750179-0151  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t197505103/baaaakia.tel  
**Line Count:** 102  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MorefiRH  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 30 JUN 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** WITHDRAWN <10 Jun 2003 by MorefiRH, INA>; RELEASED <30 JUN 2003 by MorefiRH>; APPROVED <30 JUN 2003 by MorefiRH>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> jms 971015  
**Subject:** n/a  
**TAGS:** CGEN, CVIS, PDIP, PFOR, UR, US, (KORNIYENKO)  
**To:** MOSCOW INFO LENINGRAD  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006